

in the appropriations process during his tenure, his views have also often resulted in affecting how the policies of appropriations were made.

The best example of Mr. Polsby's impact on policy is in the now-accepted practices relating to the permitted uses of various classes of unexpended funds carried over from one fiscal year to the next. The legal theories on which these practices have been based, and which have in turn been one of the impetuses for the custom of reprogramming notifications, have to a large extent been created and developed by Mr. Polsby. Historically, based on these legal theories, many billions of dollars, particularly for assisted housing, have been made available that would not otherwise have been used.

On a technical level, one needs only to compare an appropriation law of 25 years ago with a current one to see Mr. Polsby's impact, along with that of many other people, on the modernization of the appropriations laws. Among the features of current appropriations laws, not found 25 years ago, that Mr. Polsby contributed are serially numbered administrative provisions, and cross-citations for appropriations laws, which are in general not codified, to the U.S. Statutes at Large. These and many other basic technical innovations were a result of Mr. Polsby's application of a personal standard to the drafts of appropriations bill texts. The standard is in this question: Can an able lawyer far from a Federal Depository Library, such as in Norwichtown, decipher the text? Any time the answer to this question was "no," another innovation has soon followed.

Mr. Polsby has carried responsibility for many other legislative duties, in addition to appropriations. These have included the drafting of such bills as the Federal Housing Corporation Charter Act, largely in H.R. 2975, 105th Cong., 1st Sess., which is a conceptual and technical landmark despite the fact that it was not enacted. He is also the draftsman of the America's Private Investment Companies Act bill, H.R. 2764 and S. 1565, 106th Cong., 1st Sess., which is part of the Clinton administration's New Markets Initiative. Mr. Polsby has also been one of the participants in the drafting of almost all HUD legislation during the past 20 years, and more recently, as Associate General Counsel, has supervised the legislation and regulations functions within the Office of General Counsel at HUD.

In transition to new duties, Mr. Polsby served briefly, for the second time in his career, as acting General Counsel of HUD. He became HUD's Associate General Counsel for Appeals in September.

After a few years in private practice, Allen I. Polsby started his civil service career in 1963 as a trial lawyer at the Civil Aeronautics Board. While there, he tried several formal cases and argued appeals to the 5-member Board, but his most lasting impact has come from an informal matter before the Board. The matter was whether to approve a senior citizens discount fare tariff. Eighty years of consistent precedent made by Federal transportation regulatory agencies, including the CAB, supported disapproval. Mr. Polsby proposed a reinterpretation of the Federal Aviation Act of 1958 that supplied a sound legal basis for approving the discount fares tariff. The CAB ap-

proved the fares on that basis, and other regulatory agencies soon followed in approving senior citizen discounts under their jurisdictions.

Mr. Polsby first came to HUD in 1966, and served his apprenticeship as a legislative draftsman under the tutelage of the established master, Hilbert Fefferman. Mr. Polsby also worked in the office of program counsel for the Model Cities Program and the Government National Mortgage Association, and in many other capacities at HUD over the years.

Allen I. Polsby is a graduate of Brown University and the George Washington University Law School. He is married to Gail K. Polsby, a private psychotherapist and long-time faculty member at the Washington School of Psychiatry. The now live in Bethesda, MD. Their two children are adults—Dan, a lawyer named for his long-deceased grandfather, and Abigail, a professional wilderness guide.

Mr. Speaker, Allen Polsby has had significant opportunities in his career to contribute to the development of public and legal policy. He has made the most of these opportunities to improve housing policy and develop innovative legal doctrine. I wish him all the best in his future endeavors.

ABILITIES EMPLOYMENT MONTH

HON. ROBERT A. UNDERWOOD

OF GUAM

IN THE HOUSE OF REPRESENTATIVES

Monday, October 25, 1999

Mr. UNDERWOOD. Mr. Speaker, it is characteristic of the people of my district to look for and find humor in adversity; to prompt a smile from those who grieve, or to laugh in the midst of misfortune. We have learned, over many generations, through a long history of natural and man-made disasters, that laughter indeed is the best medicine. Now, as the rest of the nation observes the month of October as National Disabilities Month, we in Guam continue to look on the bright side, as is our nature, and have proclaimed this month "Abilities Employment Month," with the theme "Think Abilities . . . Employ Abilities."

The Guam Developmental Disabilities Council, the University of Guam's University Affiliated Programs on Developmental Disabilities, the Department of Integrated Services for Individuals with Disabilities' Division of Vocational Rehabilitation, and the non-profit organizations which provide services to persons with disabilities are working together to sponsor and coordinate an impressive schedule of events and activities to promote awareness, understanding and the need as well as the benefits of employing the abilities of our families, friends and neighbors who are disabled in some way. The Governor of Guam issued a proclamation stating that, "Guam cannot afford, either morally or financially, to lose the contributions of persons with disabilities in the workplace or in our community at large." The proclamation further states, "October is set aside to help our community recognize the tremendous value and potential that people with disabilities have to commit and dedicate ourselves to their full empowerment, integration employment. . . ."

To this end, numerous activities are planned. These include Pre-employment Workshops, which focus on pre-employment skills, personal hygiene, resume preparation, application and interview skills and interpersonal relationships in the workplace; Consumer Employment Workshops, to promote consumer knowledge of employment opportunities, accessing employment services and entrepreneurship; Employer Power Workshops to increase job opportunities and expand employer placement skills with emphasis on sensitivity, provisions of the Americans with Disabilities Act (ADA), successful job accommodations and performing job analyses. Additionally, Guam System for Assistive Technology will hold an open house; there will be a legislative forum with policymakers on employment issues; a job fair at Guam's One-Stop Employment Center; and "A Day in the Life" sensitivity activity in which able people experience what it is like to have a disability.

An island-wide call for nominations of persons and organizations who exemplified superior performance in the workplace was conducted. The winners were recognized at an Awards Ceremony with Guam's Lieutenant Governor presenting the awards. It gives me great pleasure at this time to recognize, congratulate and commend the winners as well. For superior performance in the workplace as a Public Sector Employee, Ms. Catherine P. Leon Guerrero of the Department of Revenue and Taxation; for superior performance in the workplace as a Private Sector Employee, Mr. Joel E. Oyardo of Atkins Kroll, Inc.; and for superior performance in the workplace as an Employee of a Non-Profit Organization, Mr. Elipido Agaran of Goodwill Industries. The Department of Revenue & Taxation took the Outstanding Public Sector Employer Award; Citizens Security Bank won the Outstanding Private Sector Employer Award and the Outstanding Non-profit Organization Employer Award was given to Goodwill Industries of Guam. Also to be commended are the planners of this year's "Think Abilities . . . Employ Abilities" Month: the Guam Developmental Disabilities Council, the University of Guam's University Affiliated Programs on Developmental Disabilities, the Department of Integrated Services for Individuals with Disabilities, Goodwill Guam and Guma' Mami. Maulek che'cho' miyu para todo I maninutet na taotao Guam, Si Yu'os ma'ase hamyo todos.

MAKE A DIFFERENCE DAY

HON. BOB BARR

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

Monday, October 25, 1999

Mr. BARR of Georgia. Mr. Speaker, it is my distinct honor today to recognize all Americans, and especially those at Carrollton Elementary School, participating in "Make A Difference Day," October 23rd.

Make A Difference Day is America's most encompassing national day of helping others; a celebration of neighbor helping neighbor; friend helping friend; young helping old; old helping young; teacher helping student; employer helping employee; stranger helping